

## ANNEX 14

### ESF-14 - RECOVERY AND MITIGATION

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COORDINATING: South Carolina Emergency Management Division

PRIMARY: Office of the Governor

SUPPORTING: County emergency managers, local jurisdictions

#### I. INTRODUCTION

After a major hazard event, the State initiates the following two functions:

- A. Conduct or coordinate recovery activities with or without a Stafford Act declaration to assist disaster survivors, repair damaged infrastructure, and rebuild communities.
- B. Assess and implement mitigation programs to prevent or reduce the loss of life and/or property damage from the impacts of future disasters.

#### II. PURPOSE

Provide a framework for initial coordination of Federal, State, local and tribal government recovery activities, and private sector recovery and mitigation functions following a disaster. The framework supports the transition to intermediate and long-term recovery activities.

#### III. CONCEPT OF OPERATIONS

- A. The Recovery and Mitigation Section of the South Carolina Emergency Management Division (SCEMD) is responsible for ESF-14 administrative, management, planning, mitigation, and initial recovery activities.
- B. ESF-14 personnel are familiar with the National Response Framework (NRF) and the National Disaster Recovery Framework (NDRF). This familiarization includes but is not limited to the organization and functions of a Federal Coordinating Officer (FCO), Joint Field Office (JFO), Federal Disaster Recovery Coordinator (FDRC), and Recovery Support Functions (RSFs).
- C. ESF-14 personnel are familiar with and support South Carolina's recovery framework outlined in the South Carolina Recovery Plan. This includes the organization and functions of a State Coordinating Officer (SCO), State Disaster Recovery Coordinator (SDRC), South Carolina Recovery Task Force (RTF), Recovery Executive Group, and State RSFs.
- D. ESF-14 works with appropriate ESFs and agencies to support short-term State recovery priorities, which may include:
  - 1. Rapid impact assessment of immediate needs and, as required, requests for Federal assistance.

2. Provision of mass care, including sheltering, food, water and other essential commodities for those displaced by the incident.
3. Provision of essential services to include law enforcement, security, fire service, search and rescue, public health, and medical assistance.
4. Restoration of critical functions, services, infrastructure, and facilities.
5. Dissemination of emergency instructions and information to the public.
6. Initial damage assessment of homes, businesses, critical infrastructure and services.
7. Identification and clearance of obstructions to critical transportation routes and rights of way to support delivery of essential services.
8. Establishment of disaster survivor services to assist the population with individual assistance programs.
9. Activation of the RTF and State RSFs to assist in assessments and coordinated delivery of services to survivors.
10. Coordination with the Federal Emergency Management Agency (FEMA) for the site selection and planning associated with establishing a JFO in the event of a federally declared disaster. The JFO may be located physically in the State or connected virtually to FEMA Region IV.

#### **IV. ESF ACTIONS**

##### **A. Preparedness**

1. Establish processes for coordination between SCEMD and the Governor's Office for reviewing and submitting declaration requests.
2. Maintain and disseminate current information regarding disaster recovery assistance resources and federal program thresholds.
3. Coordinate with ESF leads to ensure procedures are in place to collect damage estimates and document costs for potential reimbursement.
4. Maintain roster of County officials to contact for initial recovery activities, including damage assessments.
5. Coordinate with local and County officials on the damage assessment process and requirements for reimbursement.
6. Provide regular damage assessment and disaster assistance training.

7. Participate at least annually in State exercises and/or conduct an exercise to validate this annex and supporting SOPs.

**B. Response**

1. Based on Local Initial Damage Assessments (LIDA) by local jurisdictions, State agencies, and private non-profit organizations including electric cooperatives, compile damage information for analysis and State-level reporting.
2. Analyze LIDA information to determine if damages may be sufficient to warrant request for federal disaster assistance through an emergency or disaster declaration request.
3. If damages appear sufficient to warrant Federal assistance, request that FEMA participate in a Joint Preliminary Damage Assessment (JPDA) and/or that the Small Business Administration (SBA) participate in damage surveys. Coordinate scheduling of JPDAs and provide staff to complete these assessments in coordination with Federal and local representatives.
4. Provide routine reporting on daily assignments, county issues, and logistical issues and facilitate the arrival and integration of federal subject matter experts and Emergency Management Assistance Compact (EMAC) teams to support recovery.

**C. Recovery**

1. Coordinate the rapid and thorough assessment of damages in impacted area(s) to identify and quantify:
  - a. Damage and impact to homes and businesses.
  - b. Damage and impact to public infrastructure.
  - c. Work and costs incurred related to life safety actions and emergency protective measures.
2. Determine whether those damages are sufficient to warrant Federal disaster assistance, which may include Individual Assistance (IA), Public Assistance (PA) (for any or all categories of assistance), SBA assistance, and the Hazard Mitigation Grant Program (HMGP).
3. Prepare requests for an emergency declaration and/or major disaster declaration, as appropriate, for the SCEMD Director's review and Governor's signature that articulate impacted counties, requested programs, and justification of the need for requested assistance.
4. Staff key positions based on impacts and anticipated federal programs.

- a. The Public Assistance Officer (PAO) manages implementation of the PA program and works with the FEMA Infrastructure Branch Director (IBD) to coordinate the PA program. The PAO will be responsible for establishing and staffing a State PA Office within the JFO.
  - b. The Individual Assistance Officer (IAO) coordinates with the FEMA Individual Assistance Branch Director (IABD) regarding the implementation of IA programs, including the establishment of Disaster Recovery Centers (DRCs) and other program delivery resources. The IAO coordinates with SBA staff regarding SBA implementation of Disaster Loan programs. The IAO works with the State Voluntary Agency Liaison (VAL) to coordinate non-governmental support to disaster survivors.
5. Support the transition of agencies and organizations from the State Emergency Response Team (SERT) to the RTF.
- a. Following a disaster, the SCEMD Director or SCO, if appointed, may convene the RTF when it becomes apparent recovery activities require coordination among state agencies. The RTF consists of a Recovery Executive Group and five other state RSFs: Economic, Health and Social Services, Housing, Infrastructure Systems, and Natural and Cultural Resources. See the South Carolina Recovery Plan (Appendix 6).
  - b. The initial recovery actions of ESF-14 transition to the activities of the Recovery Executive Group, which coordinates short-term, intermediate and long-term recovery for the State.

D. Mitigation

The State Hazard Mitigation Officer (SHMO):

1. Provides information to impacted counties on the availability of HMGP funds.
2. Reviews HMGP materials and update necessary documents to reflect current guidelines and policies.
3. Develops or updates the HMGP Administrative Plan for the declared disaster and submits the plan to the FEMA Mitigation Section for review and approval.

**V. RESPONSIBILITIES****A. General**

1. Identify, train, and assign personnel to support short-term recovery activities and the transition to intermediate and long-term recovery.
2. Identify appropriate Federal and State programs to support recovery.
3. Assist ESFs in developing and addressing short-term recovery priorities and coordinate with the Catawba Indian Nation on recovery priorities.
4. Participate on the Recovery Executive Group and coordinate with RTF members to address key issues for short-term, intermediate, and long-term recovery.
5. Support the SDRC if designated by the Governor.
6. Support the deployment of a joint Advance Evaluation Team (AET) and completion of the Mission Scoping Assessment (MSA) as needed. See the South Carolina Recovery Plan (Appendix 6).

**B. Office of the Governor**

1. Coordinate with SCEMD to submit Federal declaration requests if warranted. Requests for a Federal declaration under the Stafford Act are transmitted through the FEMA Region IV Administrator to the President.
2. Issue executive orders as needed to support public health and safety and property preservation as well as resumption of normal operations, when safe to do so, in short-term recovery.
3. Designate a SDRC if needed based on SCO and AET recommendations.

**C. South Carolina Emergency Management Division**

1. Maintain the South Carolina Recovery Plan, South Carolina State Hazard Mitigation Plan, and all supporting plans, SOPs and policies.
2. Leverage modeling to predict impacts to vulnerable critical facilities as a basis for identifying and prioritizing recovery and mitigation activities.
3. Collect, compile and analyze damage assessment data from County governments, State agencies, electric cooperatives, and other potential PA applicants. Track costs accrued by State agencies and local governments, including those associated with debris removal, for potential reimbursement.

4. Collect, compile, and analyze residential and business damage assessment data from County governments.
  5. Coordinate the organization and deployment of JPDA teams as appropriate.
  6. Compile documentation to support requests for Federal assistance as appropriate. Coordinate with the Governor's Office to develop and submit requests.
  7. Support recovery actions of other ESFs and State agencies as needed. Coordinate and identify appropriate Federal and State programs to support implementation of recovery priorities.
  8. Analyze and assess disaster impacts to develop recommendations for recovery priorities and actions.
  9. Coordinate with FEMA to support the establishment of a JFO or area field offices (AFOs) if needed.
  10. Work with FEMA to develop and maintain an Incident Action Plan (IAP), which identifies, prioritizes, and tracks the achievement of critical operational goals and objectives, if needed.
  11. Work with FEMA to develop a Joint Incident Strategic Action Plan (ISAP) that identifies goals, objectives, and milestones to guide recovery processes.
  12. Convene the RTF and support RSF activities based on the needs of the incident. Provide technical assistance in community and State recovery planning as needed.
- D. County Emergency Managers and local jurisdictions
1. Maintain rosters of individuals trained to conduct damage assessments and regularly participate in or conduct damage assessment training.
  2. Conduct LIDAs using FEMA classifications or guidance and promptly provide results to the State.
  3. Coordinate with the State to schedule and complete JPDA's to determine the extent of damage and if federal assistance may be justified.
  4. Coordinate with the State for initial implementation of PA, IA, and other assistance programs as needed.