

## ANNEX 13

### ESF-13 - LAW ENFORCEMENT

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COORDINATING: South Carolina Law Enforcement Division

PRIMARY: South Carolina National Guard; South Carolina Forestry Commission; South Carolina Department of Natural Resources, Division of Law Enforcement; South Carolina Department of Probation, Parole and Pardon Services; South Carolina Department of Public Safety

SUPPORTING: South Carolina Department of Corrections; South Carolina Department of Parks, Recreation, and Tourism

#### I. INTRODUCTION

- A. Effective law enforcement is essential during emergencies or disasters to ensure protection of lives and property.
- B. Local law enforcement officials are responsible for enforcement of laws, traffic control, investigation of crimes, and other public safety activities within their jurisdictions.

#### II. PURPOSE

Provide for coordination and use of law enforcement personnel and equipment in an emergency or disaster for general law enforcement (general law enforcement is inclusive of all law enforcement tasks excluding traffic management which falls under the purview of ESF-16).

#### III. CONCEPT OF OPERATION

- A. South Carolina Law Enforcement Division (SLED) is responsible for the coordination of all ESF-13 administrative, management, planning, training, preparedness, and mitigation, response, and recovery activities, to include developing, coordinating, and maintaining the ESF-13 Standard Operating Procedures (SOP).
- B. ESF-13 supporting agencies will assist SLED in the planning and execution of the above.
- C. As the lead agency for law enforcement assistance, SLED will coordinate all general law enforcement assistance from State agencies.
- D. In cooperation with the SC Emergency Management Division (SCEMD), ESF-13 will integrate law enforcement functions with other emergency actions.
- E. ESF-13 will coordinate with all supporting and other appropriate departments/agencies and organizations to ensure operational readiness in time of emergency.

- F. ESF-13 personnel will be familiar with the National Response Framework and the corresponding annex with federal counterpart concepts, actions and responsibilities. This familiarization will include but not be limited to the organization, functions and responsibilities of the Incident Management Assistance Teams (IMAT), and the Joint Field Office (JFO).
- G. In coordination with and support of the counties, ESF-13 will assess the situation (pre-event and post-event), and in coordination with local emergency management officials, develop strategies to respond to the emergency.
- H. ESF-13 will coordinate with Federal ESF-13 to obtain federal assistance when required.
- I. Requests for Law Enforcement Assistance.
  - 1. State law enforcement resources will be made available to local law enforcement Chiefs/Sheriffs upon request, depending upon availability.
  - 2. Should an emergency situation develop and a local government official determines the need for State law enforcement assistance, and the Governor has not declared a state of emergency, the official should coordinate this request through their local Chief of Police and/or Sheriff.
  - 3. When the State Emergency Operations Center (SEOC) becomes partially or fully activated, State Law Enforcement Local/Regional Commanders will coordinate their manpower assignments with their representatives at ESF-13 who, in turn, are coordinating with the SLED Chief or his designee.
  - 4. ESF-13 will receive and act on requests from local governments. Representatives from the law enforcement agencies will jointly decide on deployment of personnel and equipment.
  - 5. Personnel assigned to assist local governments should inform the Incident Commander of SLED of the conditions found and actions being taken by local and State personnel.
  - 6. Requests for military support for law enforcement missions will be forwarded to the Chief of SLED, or his designee, for action.
- J. Command and Control
  - 1. Under normal operating conditions, all law enforcement assets in the State operate as separate entities, each having their own chain of command. During a crisis period, these agencies will operate collectively with SLED through a designated Point Of Contact.
  - 2. The local Sheriff or Chief of Police is responsible for law enforcement activities within his/her local jurisdiction.

3. The local law enforcement agency in command will retain direction and control.
  4. When State law enforcement personnel and equipment are committed, SLED will assign a member to coordinate State activities with the local law enforcement Incident Commander.
  5. SLED will coordinate directly with the local level law enforcement agency in control and will coordinate activities for all other State law enforcement agencies involved as it relates to general law enforcement duties.
  6. State law enforcement resources will continue to be regulated through the normal chain of command but will be responsive to ESF-13, in conjunction with the SLED Incident Commander.
  7. Individual agencies will maintain policy and administrative control of their resources in the field.
- K. State law enforcement resources may be deployed prior to the Governor declaring a State of Emergency. ESF-13 will coordinate the deployment of these law enforcement assets with appropriate representatives at the SEOC as soon as possible.
- L. Law enforcement agencies will provide needed personnel from officers located throughout the State to augment personnel located in or immediately adjacent to disaster areas.
- M. No municipality, county, or State Agency is authorized to use private security agencies or volunteers for law enforcement duties unless they are sworn law enforcement officers of the State. The public safety or law enforcement agencies which appoint and utilize these personnel are responsible for them.
- N. Terrorist Incidents
1. In accordance with SC Code of Laws Section 23-3-15 (A) (8), SLED has specific and exclusive jurisdiction and authority for coordinating the State response to a terrorist threat or incident.
  2. For response to Terrorist Incidents, see Appendix 8 (SC Terrorism Incident Plan) of the SC Emergency Operations Plan.
- O. Civil Disorder/Disturbance
- For response to civil disorder, see Appendix 7 (SC Civil Disturbance Plan) of the SC Emergency Operations Plan.

**IV. ESF ACTIONS****A. Preparedness**

1. Identify agencies, organizations, and individuals, capable of providing law enforcement support services and associated resource inventories.
2. Analyze hazards, critical facilities, determine law enforcement requirements, and develop plans to preposition assets.
3. Train regular and support personnel in emergency duties.
4. Develop plans to conduct initial damage assessment.
5. Establish and maintain liaison with Federal, State and local agencies.
6. Develop and maintain standard operating procedures and plans, to include alert lists and mobilization procedures of personnel and agencies.
7. Ensure procedures are in place to document costs for potential reimbursement.
8. Participate at least annually in State exercises and/or conduct an exercise to validate this annex and supporting SOPs.

**B. Response**

1. Staff the SEOC as directed.
2. Coordinate law enforcement protective measures at the SEOC.
3. Coordinate all law enforcement requests.
4. Coordinate law enforcement and investigative support to local law enforcement agencies.
5. Coordinate law enforcement requests with local officials in evacuated areas in support of protective measures, safeguarding of critical facilities and access control to disaster areas as requested.
6. Collect damage information received from deployed assets and provide information to the SEOC Situation Unit.

**C. Recovery**

1. Phase down operations as directed by the SEOC.
2. Continue those operations necessary to protect people and property.

3. Assist in coordination of the return of evacuees.
4. Coordinate all law enforcement requests.
5. Assist with coordination of the reconstitution of law enforcement agencies as necessary.
6. Coordinate with support agencies to ensure they maintain appropriate records of costs incurred during the event.
7. Provide representation and support long-term recovery priorities as identified by the Recovery Task Force.

**D. Mitigation**

1. Support and plan for mitigation measures including monitoring and updating mitigation actions in the State Hazard Mitigation Plan.
2. Review, evaluate and comment on proposed State Hazard Mitigation Plan amendments upon initiation and within review period.
3. Support requests and directives from the Governor and/or the Federal Emergency Management Agency (FEMA) concerning mitigation and/or re-development activities.
4. Document matters that may be needed for inclusion in agency or State/Federal briefings, situation reports and action plans.

**V. RESPONSIBILITIES**

**A. General**

1. Lead and support agencies will identify, train, assign and provide personnel to staff ESF-13 in the SEOC.
2. Support agencies will designate a lead contact from their agency to ESF-13 and will maintain contact with and prepare to execute missions in support of ESF-13 during periods of activation.
3. Support agencies will furnish pertinent law enforcement intelligence information to SLED.
4. Lead and support agencies will establish and maintain a system for alert and mobilization.

**B. South Carolina Law Enforcement Division**

1. Preparedness
  - a. Notify ESF-13 supporting agencies upon activation.
  - b. Identify agencies, organizations, and individuals capable of providing law enforcement support services and associated resource inventories.
  - c. Develop and coordinate a comprehensive plan to marshal and deploy state law enforcement assets during emergencies.
  - d. Develop a training program for ESF-13 team members involved in emergency operations.
  - e. In conjunction with SCEMD, ensure plans contain procedures for the assessment and reporting of initial damages in impact areas.
  - f. Provide for the gathering and dissemination of intelligence information.
2. Response
  - a. Provide initial damage assessments of impacted areas and report results to SEOC.
  - b. Assist local law enforcement in patrolling evacuated areas, including safeguarding critical facilities, and control access to the disaster area as requested through ESF-13.
  - c. Assist local law enforcement in conducting investigations as requested and as coordinated through ESF-13.
  - d. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
3. Recovery
  - a. Phase down operations as directed by SEOC Operations.
  - b. Continue those operations necessary to protect people and property.
  - c. Assist in facilitating reentry of evacuees.
  - d. Assist with reconstitution of law enforcement agencies as necessary.
  - e. Maintain appropriate records of costs incurred during the event.

- C. South Carolina Department of Corrections.  
Assist ESF-13 in law enforcement activities as requested.
- D. South Carolina Department of Natural Resources, Division of Law Enforcement
1. Develop plans related to waterway and woodland law enforcement and response activities.
  2. Provide manpower and resources to the affected area as requested through ESF-13.
  3. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
- E. South Carolina Department of Probation, Parole and Pardon Services
1. Provide manpower and resources to the affected area as requested through ESF-13.
  2. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
- F. South Carolina Department of Public Safety
1. Preparedness. Develop plans and procedures for responding to all disaster related activities within the scope of SCDPS statutory authority.
  2. Response
    - a. Provide manpower and resources including specialized units to affected areas as requested through ESF-13.
    - b. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
    - c. Assist local law enforcement in securing evacuated areas, including safeguarding critical facilities, and controlling access to disaster areas as requested through ESF-13.
- G. South Carolina Department of Parks, Recreation, and Tourism
- Provide manpower and support services as requested by ESF-13, to include law enforcement protective measures at the SEOC during periods of activation.

**H. South Carolina Forestry Commission**

1. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
2. Provide manpower and resources to affected areas as requested through ESF-13.

**I. South Carolina National Guard**

1. Deploy to assist law enforcement agencies as coordinated through ESF-13.
2. Maintain task force, detachment, team integrity, and chain of command at all times.
3. Support ESF-13 operations with a trained Liaison Officer.

**VI. FEDERAL ASSISTANCE**

This Annex is supported by the National Response Framework, ESF-13 (Public Safety and Security) Annex, which integrates Federal public safety and security capabilities and resources to support the full range of incident management activities associated with potential or actual incidents requiring a coordinated Federal response.